TAYSIDE AND CENTRAL SCOTLAND TRANSPORT PARTNERSHIP

17 DECEMBER 2019

DEVELOPMENT PLANNING CONSULTATIONS

REPORT BY STRATEGY OFFICER (STRATEGIC CONNECTIVITY)

This report asks the Partnership to note the officer comments submitted to Perth & Kinross Council in relation to the Local Development Plan 2: Draft Delivery Programme 2017-2029; and for information, note the status of development plans across the region.

1 **RECOMMENDATIONS**

- 1.1 That the Partnership:
 - (i) notes the officer comments submitted to Perth & Kinross Council in relation to the Local Development Plan 2: Draft Delivery Programme 2017-2029, as contained in Appendix A; and
 - (ii) notes the status update of the Development Plans within the Tactran region, as contained in Appendix B.

2 BACKGROUND

- 2.1 Perth & Kinross Council published a Draft Delivery Programme on 13 November 2019 with comments to be submitted by 4 December 2019.
- 2.2 The Delivery Programme 2017-2029 has been prepared to support the delivery of the Perth & Kinross Local Development Plan 2 (LDP2). It sets out the actions and partnerships required to implement the Plan and will serve as a tool to achieve this purpose.
- 2.3 The Perth & Kinross Local Development Plan 2: Proposed Plan 2017, together with a Draft Action Programme 2017-2028 were published on 1 December 2017. Following the period of representation, the Draft Action Programme was updated to take account of representations submitted to the Proposed Plan. This updated Proposed Action Programme (2017-2028) was submitted to Scottish Ministers with the Proposed Plan for examination on 14 September 2018.
- 2.4 Following consideration of the recommendations contained in the Examination Report, and notification to Scottish Ministers, Perth & Kinross Council adopted LDP2 on 29 November 2019.

3 DISCUSSION

Perth and Kinross Council Local Development Plan 2: Draft Delivery Programme 2017-2029

- 3.1 The Planning etc. (Scotland) Act 2006 inserted a new section into the Town and Country Planning (Scotland) Act 1997 requiring a local planning authority to publish an action programme to accompany the Local Development Plan. Section 21 of the new Planning (Scotland) Act 2019 will retain this requirement but changes the title Action Programme to Delivery Programme. The local planning authority is to adopt and publish the delivery programme within 3 months of the date on which the Local Development Plan is constituted.
- 3.2 To ensure the efficient and effective delivery of LDP2 it is important that any actions or transport infrastructure development required are identified as soon as possible to provide confidence to key stakeholders, developers and funders.
- 3.3 The Delivery Programme incorporates the modifications recommended in the Examination Report, and takes into account any progress which has been made on individual site proposals since the original Draft Action Programme in December 2017. The Council intend to regularly review the Action Programme to take account of any policy alterations or developments and republish more frequently than the statutory regulations require, ensuring the document remains up-to-date and effective.
- 3.4 The focus of the comments provided to Perth & Kinross Council were primarily to ensure that the actions and projects noted within the Delivery Programme reflect the most up to date position and also that they deal with identified transport issues and requirements within the adopted LDP. In general, most comments suggest that information is included to highlight how the project will be progressed (e.g. key stages and timescales required for bringing the proposals contained in the plan forward).
- 3.5 It has also been highlighted that the Tactran Regional Transport Strategy Refresh 2015 2036 and the Tactran RTS Delivery Plan 2016-2021 should be referenced.
- 3.6 Table 1 highlights a range of Regional, Strategic and National Actions to support the LDP2 delivery. As noted above, it was suggested that reference should be made to the Tactran RTS and Delivery Plan along with the current references to NPF3 and STPR.
- 3.7 Many of the actions and projects within this table are contained within Transport Scotland's Strategic Transport Projects Review (2008), however it has been highlighted in the response that these are subject to review as part of the ongoing STPR2 process as a number of these projects have a significant impact on the delivery of the LDP.

- 3.8 Table 2 outlines the actions required to deliver the polices detailed within the adopted LDP. These actions also incorporate references to other statutory and non statutory guidance that has (or will be) produced to support the LDP2. Tactran have previously provided consultation responses to a number of draft Supplementary Guidance documents (Report RTP/19/40 refers).
- 3.9 Table 3 outlines the site specific actions required for each development opportunity identified within the LDP2. Comments relating to these were limited to sites with significant implications to the transport network and largely focuses on providing greater clarity over timescales and specific actions required.
- 3.10 The full response submitted to Perth & Kinross on 4 December 2019 is shown in Appendix A.

Status update on the Local and Strategic Development Plans in Tactran region

3.11 The current status and the next key stages for each of the seven Development Plans within the Tactran region is summarised in Appendix B for members' awareness and information. The most significant change has been the formal adoption of the Perth & Kinross LDP2 by Council on 29 November 2019.

4 CONSULTATIONS

4.1 This report has been prepared in consultation with the local authority officers.

5 **RESOURCE IMPLICATIONS**

5.1 There are no resource implications arising directly from this report.

6 EQUALITIES IMPLICATIONS

6.1 This report has been screened for any policy implications in respect of Equality Impact Assessment and no major issues have been identified.

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Report prepared by Niall Moran. For further information e-mail <u>niallmoran@tactran.gov.uk</u> or tel. 01738 475772.

<u>NOTE</u>

The following background papers, as defined by Section 50D of the Local Government (Scotland) Act 1973 (and not containing confidential or exempt information) were relied on to a material extent in preparing the above Report:

Report to Partnership, RTP/19/40, Development Planning Consultations, 17 September 2019

Response to PKC Draft LDP2: Draft Delivery Programme 2017-2029

Introduction, Background, Approach, Delivery & Monitoring, Future Delivery Programmes

Within this introductory section (page 2-3), reference should be made to the Tactran Regional Transport Strategy Refresh 2015 – 2036 and the Tactran RTS delivery Plan 2016-2021.

The reason for this is that, as a statutory document and in line with Tactran's role as a statutory Key Agency in Development Planning, the RTS Refresh should be included alongside other similar strategic policy and delivery documents that are referenced such as NPF3 and STPR. Information relating to STPR2 would be useful in this section.

Table 1: Regional, Strategic and National Actions (NPF3 and STPR)

With regard to Tables 1 & 2 in general, we would request the projects we have commented on include information on how the identified projects will be taken forward (e.g. timescales for key stages).

This table highlights a range of Regional, Strategic and National Actions to support the LDP2 delivery. As noted above, reference should be made to the RTS and its delivery plan along with the current reference to NPF3 and STPR.

Many of the actions and projects within this table are contained within Transport Scotland's Strategic Transport Projects Review (2008), however it should be noted that these are subject to review as part of the ongoing STPR2 process. A number of these projects have a significant impact on the delivery of the LDP, as noted within the Perth Area Strategy.

Improve regional, national rail infrastructure and connectivity: Rail service enhancement between Aberdeen and Central Belt.

This should reflect the work undertaken by the Aberdeen to Central Belt Reference Group and the improvements that are proposed to be delivered through improved signalling that will increase track capacity and improve journey times. The project is now being progressed by the ACB Project Delivery Group.

Improve regional, national rail infrastructure and connectivity: Tay Estuary Rail Study (TERS)

This should be updated to reflect that the 'Revolution in Rail' project will deliver many of the TERS improvements.

Improve regional, national rail infrastructure and connectivity: Progress business case for potential relocation of Invergowrie rail station to Dundee West This indicates that a business case is being reviewed as part of a LDRF project, however the case for the relocation of Invergowrie Station will be considered within

the broader Perth – Montrose Park & Choose Strategy LRDF project commencing January 2020.

A9 potential grade separation of junction at Auchterarder; Blackford; and Broxden and Inveralmond, Perth

This is noted as being part of a STPR Project, however the LDP Perth Area Strategy suggests that a contribution strategy towards improvements at Broxden and Inveralmond will need to establish which sites will be required to contribute.

As noted within the Perth Area Strategy of the LDP:

"Discussion with Transport Scotland is ongoing, as part of an agreed contribution strategy to establish which sites will be required to make additional contributions to the strategic road network, including at Broxden and/or Inveralmond junctions."

The actions to deliver this should be highlighted, including what additional studies/appraisals will be required. The draft Developer Contributions & Affordable Housing Supplementary Guidance does not cover improvements at Broxden and Inveralmond.

Shaping Perth's Transport Future: Phase 2

Scottish Government/Transport Scotland funding for this should read £40m.

Shaping Perth's Transport Future: Transport Plan

This project notes that "Design work commenced", however more information would be useful to state what actual design work is being progressed and what is the scope and timescales for the project. This project will be a key part of delivering a number of LDP policies.

Suggest that information is included on the key stages (and timescales) for bringing the proposals contained in the plan forward.

Table 2: Local Development Plan Policy Actions

Table 2 outlines the actions required to deliver the polices detailed within the adopted LPD. These actions also incorporate references to other statutory and non statutory guidance that has (or will be) produced to support the LDP2. Tactran have previously provided consultation Reponses to a number of draft Supplementary Guidance documents.

Policy 4: Perth City Transport and Active Travel

This suggests that the only action associated with this policy is monitoring of routes and mode choice. The policy in the LDP states:

"The Council, working with TACTRAN, will review city centre bus hub areas and improve key transport routes and corridors and support multimodal transport choices with greater priority being given to public transport, walking and cycling on key routes linking with:

- o rail/bus interchange;
- o peripheral park and ride sites;
- o key employment areas;
- o the city centre and cultural venues"

While multi modal monitoring is an important element to understand the transport network, to achieve the stated policy above, more significant actions will be required. This could be linked to the delivery of the Perth Transport Plan noted in Table 1.

Suggest that information is included on the key stages (and timescales) for bringing the proposals contained in the plan forward.

Policy 60: Transport Standards and Accessibility Requirements

More information should be provided on the scope of this guidance and the linkages to already developed national standards such as the National Roads Development Guide. It would be useful if an indicative timescale for consultation and the guidance to be developed was provided.

Table 3: Local Development Plan Proposals Actions

Table 3 outlines the site specific actions required for each development opportunity identified within the LDP2. Comments relating to these are limited to sites with significant implications to the transport network.

Site H15: Oudenarde, Bridge of Earn

The actions for this site note that a Strategic Appraisal is required for any potential railway station. Through Transport Scotland's Local Rail Development Fund, a STAG based appraisal for the Bridge of Earn/South Perth area is currently underway which the initial Case for Change report due to be concluded in early 2020.

RT1: West Kinfauns Park & Ride, Kinfauns.

This notes that planning permission was granted for the P&R site, however information on other actions to progress this development (land acquisition, funding package, etc) should also be included.

H71: Newton Farm, Perth

Remove reference to Tactran as participant.

MU168: North of Bertha Park, Perth

The LDP notes that this site will include a Park & Ride. Information on how this will be progressed, including the undertaking of appropriate appraisals, should be included.

MU331: Perth Railway Station and PH2O

Reference to Network Rail who are leading on the Station Masterplan should be included. The allocation of monies to the project via the Tay Cities Deal should also be referenced.

Status of Development Plans

Planning Authority	Plan Status	Next Key Stage
Angus Council	Local Development Plan 2016 – 2026 was adopted September 2016. Action Plan published December 2016	Engagement and Developing Options process commenced for Angus Plan 2021
Dundee City Council	Dundee Local Development Plan 2 (as modified) was adopted by Council on 15 February 2019	Main Issues Report to be published December 2019.
Perth & Kinross Council	LPD adopted by Perth and Kinross Council on 29 November 2019.	Supplementary Guidance consultation ongoing.
Stirling Council	Modified plan approved by Council on 3/5/18.	Supplementary Guidance consultation ongoing.
Loch Lomond and the Trossachs National Park Authority	Local Development Plan 2017- 2021 adopted December 2016. Action Programme published March 2017. Supplementary & Planning Guidance documents being finalised and adopted.	Pre-Main Issues Report Engagement scheduled for late 2018/early 2019 through to Q3 2019. MIR to be published Q4 2019.
Cairngorms National Park Authority	Proposed Plan (LDP2) was published in January 2019.	Consultation on proposed plan from 25 January 2019 - 5 April 2019. Awaiting examination by DPEA.
TAYplan	Strategic Development Plan (2016-36) approved by Scottish Ministers October 2017. Approved Action Programme published January 2018.	Ongoing monitoring. Action Programme to be updated annually.