



# Tayside and Central Scotland Transport Partnership

Annual Audit Report to the Members of Tayside and Central Scotland Transport Partnership and the  
Controller of Audit for the year ended 31 March 2020

15 September 2020

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## About this report

This report has been prepared in accordance with the responsibilities set out within the Audit Scotland's *Code of Audit Practice* ("the Code").

This report is for the benefit of Tayside and Central Scotland Transport Partnership ("the Partnership") and is made available to Audit Scotland and the Controller of Audit (together "the Beneficiaries"). This report has not been designed to be of benefit to anyone except the Beneficiaries. In preparing this report we have not taken into account the interests, needs or circumstances of anyone apart from the Beneficiaries, even though we may have been aware that others might read this report. We have prepared this report for the benefit of the Beneficiaries alone.

Nothing in this report constitutes an opinion on a valuation or legal advice.

We have not verified the reliability or accuracy of any information obtained in the course of our work, other than in the limited circumstances set out in the introduction and responsibilities sections of this report.

This report is not suitable to be relied on by any party wishing to acquire rights against KPMG LLP (other than the Beneficiaries) for any purpose or in any context. Any party other than the Beneficiaries that obtains access to this report or a copy (under the Freedom of Information Act 2000, the Freedom of Information (Scotland) Act 2002, through a Beneficiary's Publication Scheme or otherwise) and chooses to rely on this report (or any part of it) does so at its own risk. To the fullest extent permitted by law, KPMG LLP does not assume any responsibility and will not accept any liability in respect of this report to any party other than the Beneficiaries.

## Complaints

If at any time you would like to discuss with us how our services can be improved or if you have a complaint about them, you are invited to contact Michael Wilkie, who is the engagement leader for our services to the Partnership, telephone 0141 300 5890, email: michael.wilkie@kpmg.co.uk who will try to resolve your complaint. If your problem is not resolved, you should contact Hugh Harvie, our Head of Audit in Scotland, either by writing to him at Saltire Court, 20 Castle Terrace, Edinburgh, EH1 2EG or by telephoning 0131 527 6682 or email to hugh.harvie@kpmg.co.uk. We will investigate any complaint promptly and do what we can to resolve the difficulties. After this, if you are still dissatisfied with how your complaint has been handled you can refer the matter to Diane McGiffen, Director of Audit Services, Audit Scotland, 4th Floor, 102 West Port, Edinburgh, EH3 9DN.

# Executive summary

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## Significant risks and audit focus areas

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- Management override of controls fraud risk Page 9
- Retirement benefit obligations Page 10

We have concluded satisfactorily in respect of both matters.

## Wider scope focus areas

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- Governance and transparency Page 16
- Financial sustainability Page 17

We have concluded that it is appropriate to adopt the small body clause in relation to the full application of the wider scope work due to Tactran's size. As a minimum the code requires annual audit work to focus on financial sustainability and governance and transparency.

## Control recommendations

Appendix four

Number

- Current year control recommendations 0
- Prior year control recommendations - completed 1

## Conclusion

We expect to issue an unqualified audit opinion on the annual accounts of Tayside and Central Scotland Transport Partnership ("Tactran").

## Financial position

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Tactran is now permitted to accumulate a general fund reserves due to amendments made in the Transport (Scotland) Act 2019. Total income was £1,577,000 for 2019-20, matched to expenditure of £1,620,000.

Tactran had £192,000 net liabilities as at 31 March 2020 arising due to the net pension liability. We concur with management's assessment that Tactran is a going concern, as under the Transport (Scotland) Act 2005, the constituent local authorities have a legal obligation to meet all liabilities by requisition under the Act.

# Scope and responsibilities

### Purpose of this report

The Accounts Commission has appointed KPMG LLP as auditor of Tayside and Central Scotland Transport Partnership (“the Partnership”) under part VII of the Local Government (Scotland) Act 1973 (“the Act”). The period of appointment is 2016-17 to 2021-22, inclusive. Our engagement has been extended by Audit Scotland to 2021-22 in order to mitigate any potential impact of Covid-19 on the process for the next period of appointment.

Our annual audit report is designed to summarise our opinions and conclusions on significant issues arising from our audit. It is addressed to both those charged with governance at the Partnership and the Controller of Audit. The scope and nature of our audit are set out in our audit strategy document which was presented to the Partnership Board on 17 March 2020.

Audit Scotland’s Code of Audit Practice (“the Code”) sets out the wider dimensions of public sector audit which involves not only the audit of the financial statements but also consideration of wider scope areas.

### Accountable officer responsibilities

The Code sets out the Partnership’s responsibilities in respect of:

- corporate governance;
- financial statements and related reports;
- standards of conduct for prevention and detection of fraud and error;
- financial position; and
- Best Value

### Auditor responsibilities

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This report reflects our overall responsibility to carry out an audit in accordance with our statutory responsibilities under the Act and in accordance with International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board and the Code. Appendix one sets out how we have met each of the responsibilities set out in the Code.

### Scope

An audit of the financial statements is not designed to identify all matters that may be relevant to those charged with governance.

Weaknesses or risks identified are only those which have come to our attention during our normal audit work in accordance with the Code, and may not be all that exist.

Communication by auditors of matters arising from the audit of the financial statements or of risks or weaknesses does not absolve management from its responsibility to address the issues raised and to maintain an adequate system of control.

Under the requirements of International Standard on Auditing (UK and Ireland) (‘ISA’) 260 *Communication with those charged with governance*, we are required to communicate audit matters arising from the audit of financial statements to those charged with governance of an entity.

This report to those charged with governance and our presentation to the Partnership Board, together with previous reports to the Partnership Board throughout the year, discharges the requirements of ISA 260.

# Financial position

This section of our report summarises the main features of the financial statements and key movements from the prior financial year.

## Comprehensive income and expenditure

### Incoming resources

Income for highways and transport services principally consists of Scottish Government Grant in Aid of £522,750 and 'Other Income' of £922,000. Income increased in comparison with the prior year, due to additional income of £266,800 received from Transport Scotland for the Regional Active Travel development Fund, £233,300 of additional income for the Active Travel Grant and an additional £112,724 towards the RTS programme. A number of additional grants were also received from Sustran, Sustran and other smaller bodies totalling £306,000. Requisitions from constituent local authorities remain consistent year on year at £103,000. An amount of £20,000 not yet utilised will be carried forward to support the 2020-21 Core and RTS budget through the use of its new General Fund reserve,

### Resources expended

Expenditure increased in line with revenue. The variance in resources expended is due to expenditure relating to additional funding received during 2019-20. There were no other significant expenditure variances in the year.

The deficit on the provision of services has remained consistent year on year. The total comprehensive income and expenditure statement was £41,000 which reflects the accounting entries in respect of changes in pension assumptions and valuation of pension assets (see page ten for more details) and accumulated absences.

## Comprehensive income and expenditure statement

	2019-20 £000	2018-19 £000
<b>Incoming resources</b>		
Highways and transport services	(1,445)	(1,010)
Constituent council requisitions	(132)	(208)
<b>Total incoming resources</b>	<b>(1,577)</b>	<b>(1,218)</b>
<b>Resources expended</b>		
Highways and transport services	1,567	1,229
Corporate and democratic core	48	45
Financing and investment expenditure	5	4
<b>Total resources expended</b>	<b>1,620</b>	<b>1,278</b>
<b>Deficit on provision of services</b>	<b>43</b>	<b>60</b>
<b>Re-measurement of the net defined benefit liability/ (asset)</b>	<b>(84)</b>	<b>(1)</b>
<b>Total comprehensive income and expenditure</b>	<b>(41)</b>	<b>(59)</b>

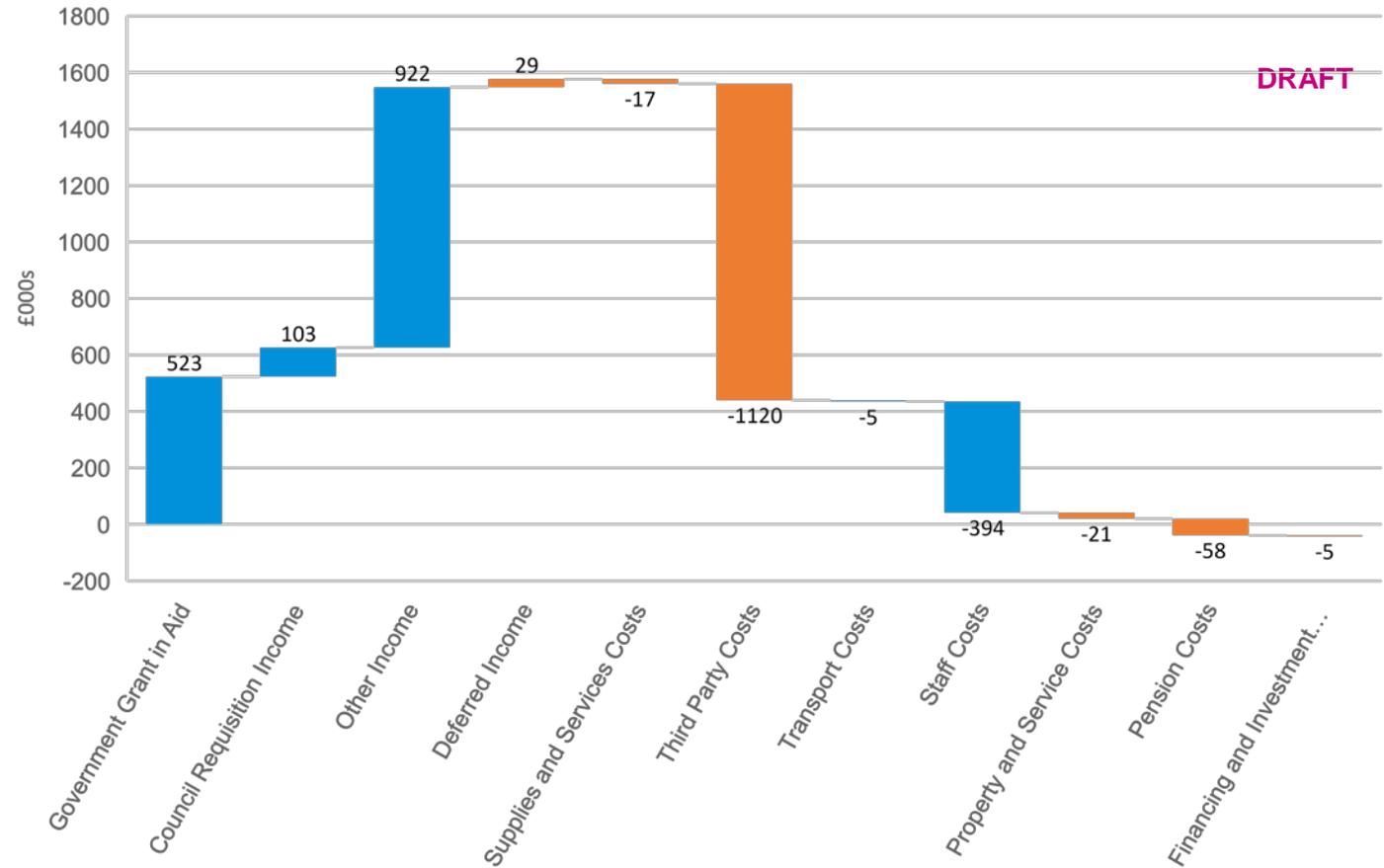
Source: Annual accounts 2019-20

# Financial position (continued)

The graph presented opposite shows the sources of income and expenditure, resulting in a small deficit at year end. The Partnership received £103,000 from constituent council members, and used £29,000 deferred income from prior year. Constituent council income recognised on the comprehensive income and expenditure statement was £132,000.

Where income increased or remained the same compared to 2018-19, or costs decreased, the bars are blue.

Where income decreased compared to 2018-19, costs increased, or costs remained the same, the bars are orange.



# Financial position (continued)

## Balance Sheet

Tactran had net liabilities of £192,000 as at 31 March 2020, which arises due to the application of IAS 19 (£206,000), accumulated absences reserve (£6,000) and general fund reserve (£20,000).

Balance Sheet		
	2019-20	2018-19
	£000	£000
<b>Current assets</b>		
Debtors	116	108
Cash at bank and in hand	102	14
<b>Liabilities</b>		
Creditors: amounts falling due within one year	(204)	(128)
Other long term liabilities	(206)	(227)
<b>Net liabilities</b>	(192)	(233)
<b>Financed by fund balances and unusable reserves:</b>		
General Fund Reserve	20	0
Pensions Reserve	(206)	(227)
Accumulated absence	(6)	(6)
<b>Total</b>	(192)	(233)

Source: Annual accounts 2019-20

Debtors have increased in the year, due to the Transport Focus Survey undertaken on behalf of Regional Transport Partnership (RTPs) for contracts where Tactran is acting as principal. In contrast cash and creditors both increased as a result of increased income and expenditure for the year.

The pensions reserve decreased as a result of changes in the actuarial assumptions covering financial and demographic forecasts, as set out on page 23. The general fund reserve has increased due to changes in the Transport (Scotland) Act 2019 which now allows Tactran to hold useable reserves. The legislative changes became effective before the end of FY 2019-20 following consultation with all RTP's. The accounting treatment of underspend was adjusted as a consequence of the new provisions included in the 2019 Act.

## Going concern

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The Partnership had net liabilities of £192,000 (2018-19 £233,000) as at 31 March 2020. The significant movements against 2018-19 were an increase in cash at bank and in hand (£88,000), short term creditors (£76,000) and general fund reserve (£20,000), and a decrease due to the accounting requirements of IAS19 (£21,000).

Management considers it appropriate to continue to adopt the going concern assumption for the preparation of the annual accounts, supported by factors including:

- Although the Partnership continues to be in a net liability position, this has arisen as a result of the accounting requirements of International Accounting Standard ("IAS") 19 *Employee Benefits*. These are long-term liabilities and will be met by future funding to the Tayside Pension Fund, and by returns on investments.
- Management also considers that the confirmed grant in aid and constituent member requisitions in 2020-21 to be sufficient to cover liabilities as they fall due. For 2021-22 Management believe it reasonable to assume that the level of funding seen in the previous years will continue.
- Under the Transport (Scotland) Act 2005, the constituent local authorities have a legal obligation to meet all liabilities borne by Tactran.

Due to the change in legislation the Partnership is now able to hold useable reserves. The Partnership recognised a general fund reserve of £20,000 in the year, providing further comfort over the Partnership's future financial sustainability.

The approved core budget for 2020-21 shows a breakeven position, with £500,310 gross expenditure. This will be funded by agreed constituent council requisitions, continued grant-in-aid funding from the Scottish Government and deferred income. The Regional Transport Strategy Budget has been provisionally set at £161,114.

## Conclusion

The Partnership had net liabilities position of £192,000 as at 31 March 2020, primarily due to an IAS 19 pension deficit.

The Partnership prepared a short term financial budget for 2020-21 which shows a breakeven position and is supported by sufficient levels of income to manage any liabilities as they fall due. We are content that the going concern assumption is appropriate for the Partnership, concurring with management's assessment above.

# Materiality and summary of risk areas

### Materiality

We summarised our approach to materiality in our audit strategy document. On receipt of the financial statements and following completion of audit testing we reviewed our materiality levels and concluded that the level of materiality set at planning remained relevant.

We used a materiality of £20,000 (2018-19: £20,000) for the Partnership's annual accounts. This equates to 1.2% of 2019-20 gross expenditure. We designed our procedures to detect errors in specific accounts at a lower level of precision than our materiality set at £15,000 (2018-19: £15,000). We report all misstatements greater than £1,000.

### Forming our opinions and conclusions

In gathering the evidence for the above opinions and conclusions we:

- performed substantive procedures to ensure that key risks to the annual accounts have been covered and reviewed estimates and accounting judgments made by management and considered these for appropriateness;
- considered the potential effect of fraud on the annual accounts through discussions with senior management to gain a better understanding of the work performed in relation to the prevention and detection of fraud;
- attended Partnership meetings to communicate our findings to those charged with governance, and to update our understanding of the key governance processes;
- communicated with the Partnership Director and Treasurer to ensure that all key risk areas which may be viewed to have an impact on the annual accounts had been considered; and
- reviewed key governance and organisational documents, including minutes of Board meetings, to inform our understanding of the control environment.

### Financial Statements preparation

Tactran prepares accounts in line with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2019-20 ("the CIPFA Code").

We are satisfied that the financial statements have been prepared in line with this CIPFA Code. We received the unaudited accounts and working papers in advance of the 30 June 2020 statutory deadline. **DRAFT**

Working papers were provided as agreed at the start of the audit fieldwork on 20 July 2020, along with draft accounts and the management commentary. Audit queries were answered in a timely manner, with supporting documentation and explanations provided as required.

### Significant risks and other focus areas in relation to the audit of the financial statements

We summarise below the risk of material misstatement as reported within the audit strategy document.

Significant risk:

- Fraud risk from management override of controls;
- Fraud risk from income revenue recognition and expenditure (rebutted); and
- Retirement benefits obligations.

Other Risks:

- Completeness and accuracy of expenditure; and

Wider scope other focus areas:

- Governance and transparency; and
- Financial sustainability.

No further significant risks or other matters were identified during our audit work.

# Significant risks and focus areas

Significant risk	Our response	Audit conclusion
<p><b>Fraud risk from management override of controls*</b></p> <p>Professional standards (ISA 240 <i>The Auditor's responsibilities relating to fraud in an audit of financial statements</i>) require us to communicate the presumed fraud risk from management override of controls as a significant risk; as management is typically in a unique position to perpetrate fraud because of its ability to manipulate accounting records and prepare fraudulent financial statements by overriding controls that otherwise appear to be operating effectively.</p>	<p>— Our audit methodology incorporates the risk of management override as a default significant risk. We have not identified any specific additional risks of management override relating to the audit of Tactran.</p> <p>— We reviewed the oversight of finances by management provides additional review of potential material errors caused by management override of controls.</p> <p>— In line with our methodology, we carried out appropriate substantive procedures, including over cash book entries, accounting estimates and significant transactions that are outside the organisation's normal course of business, or are otherwise unusual.</p>	<p><i>Our work did not identify any control overrides, or matters that required adjustment in the annual accounts or which require to be brought to your attention.</i></p>
<p><b>Fraud risk from income revenue recognition and expenditure (rebutted)</b></p> <p>Professional standards (ISA 240 and Practice Note 10 ("PN10") Audit of financial statements of public sector bodies in the United Kingdom require us to make a rebuttable presumption that the fraud risk from revenue recognition and expenditure are significant risks.</p>	<p>— Tactran receives funding requisitions from Perth and Kinross Council, Stirling Council, Dundee City Council and Angus Council, with grant in aid provided by the Scottish Government. These are agreed in advance of the year. There is no estimation or judgement in recognising these income streams and we do not regard the risk of fraud to be significant. We do not consider the other sources of income to be significant.</p> <p>— There is no estimation or judgement in recognising expenditure to these bodies, and we do not regard the risk of fraud to be significant. We consider that there is not a risk of improper recognition of expenditure in respect of payroll, rent insurance and management costs. These costs are routine in nature and not at risk of manipulation.</p> <p>— We recognised that other operating expenditure became material during the year, and updated our risk assessment and audit procedures. We considered that the expenditure undertaken by Tactran is on projects which are supported by both constituent bodies and external funders. We did not consider there to be a risk of fraud over this operating expenditure as these costs do not require judgement or estimation.</p>	<p><i>Our conclusion is that income and expenditure is appropriately stated, in line with the CIPFA Code.</i></p>

\* We set out above the significant risk identified in the audit, together with our conclusion. The audit opinion within the annual accounts includes a reference to the most significant assessed risks of material misstatement, which is the significant risk included in this annual audit report. This annual audit report does not constitute our audit opinion; the opinion is included within the annual accounts.

# Significant risks and focus areas (continued)

Significant risk	Our response	Audit conclusion
<p><b>Retirement benefit obligations</b></p> <p>Tactran accounts for its participation in the Tayside Pension Fund and in accordance with IAS 19 Retirement benefits, using information obtained in a valuation report prepared by actuarial consultants.</p> <p>Actuaries use membership data and a number of assumptions in their calculations based on market conditions at the year end, including a discount rate to derive the anticipated future liabilities back to the year end date and assumptions on future salary increases.</p> <p>IAS 19 requires the discount rate to be set by reference to yields on high quality (i.e. AA) corporate bonds of equivalent term to the liabilities. The calculation of the pension liability is inherently judgemental.</p>	<p>As set out in our audit strategy document, our work consisted of:</p> <p><b>Control design:</b></p> <ul style="list-style-type: none"> <li>— Testing the design of controls over the provision of membership information to the actuary who uses it, together with management’s review of assumptions, to calculate the pension obligation.</li> </ul> <p><b>Benchmarking assumptions:</b></p> <ul style="list-style-type: none"> <li>— Challenging, with the support of our own actuarial specialists, the key assumptions applied, being: the discount rate; inflation rate; and mortality/life expectancy against externally derived data.</li> <li>— Challenging the rate of increase in pensionable salaries assumption, by comparing it to other evidence such as business plans and our understanding of Government and staff expectations.</li> </ul> <p><b>Assessing transparency:</b></p> <ul style="list-style-type: none"> <li>— Considering the adequacy of the disclosures in respect of the sensitivity of the deficit to these assumptions.</li> <li>— Testing the assets recorded and disclosed, using our actuarial team.</li> <li>— Assessing if the disclosures within the financial statements are in accordance with the 2019-20 Code’s requirements.</li> </ul>	<p><i>We are satisfied that the retirement benefit obligation:</i></p> <ul style="list-style-type: none"> <li>— <i>is correctly recognised on the balance sheet as at 31 March 2020;</i></li> <li>— <i>has been accounted for and disclosed correctly in line with International Accounting Standard (“IAS”) 19 Retirement benefits; and</i></li> <li>— <i>assumptions used in calculating this estimate and management’s judgements are appropriate and within a range which we consider to be acceptable.</i></li> </ul> <p>Results of testing of controls in respect of provision of information to the actuary and management review of assumptions were satisfactory.</p> <p>The disclosures in the annual accounts are in line with the CIPFA Code’s requirements, including relevant sensitivity analysis.</p>

# Significant risks and focus areas (continued)

Significant risk	Our response	Audit conclusion
<p><b>Retirement benefit obligations (continued)</b></p> <p>Significant Risks identified during the year</p> <p>Two significant court cases were concluded upon in the prior year, relating to Gross Minimum pensions equalisation, and the McCloud case.</p> <p>Both judgements are considered by KPMG to have an impact on the pension liability due to the level of estimation and assumptions used by management and the actuary. We therefore included these areas within our significant risk.</p> <p>In addition, CIPFA issued guidance during the year relating to the Goodwin case, which relates to a male survivor of a female scheme member and is alleging direct sexual orientation discrimination.</p>		<p>Continued...</p> <p>Guaranteed minimum pensions ('GMP') equalization and McCloud Judgement</p> <p>We have considered updated guidance for GMP and McCloud issued from the Government.</p> <p>Tactran, informed by its actuary, concluded no adjustments are required in respect of the value placed on the liabilities for both GMP and McCloud</p> <p>Formal consultation on how the McCloud judgement will be implemented began in July 2020 and is expected to conclude in October 2020. We consider that the potential impact is, at this stage, unlikely to be material based on the £10,973 already recognised in the prior year.</p> <p><b>Goodwin case</b></p> <p>During the annual accounts audit, we discussed the inclusion of a contingent liability in the accounts. We concluded that it was prudent to include such disclosure, and did not view it as a misstatement of omission.</p> <p><b>Assumption Change</b></p> <p>Our actuarial specialists identified a change in the methodology of calculating CPI. This change was identified as a result of the UK Chancellor and UK Statistics Authority jointly published a change in the calculation of RPI which linked to CPI. This change in methodology has been observed on a significant number of pension funds in the UK, and our actuarial specialist concluded the change was reasonable, and the CPI assumption remains within our normally acceptable range.</p>

# Other focus areas

Other focus area	Our response	Audit conclusion
<p><b>Completeness and accuracy of expenditure</b></p> <p>The Partnership receives expenditure forecasts from Perth and Kinross Council, Stirling Council, Dundee City Council and Angus Council as part of the annual budgeting process. There is a risk that actual expenditure and resulting funding requisition income is not correctly captured.</p>	<p>Our approach in respect of this includes:</p> <ul style="list-style-type: none"> <li>– Vouching a sample of expenditure items to supporting documentation to ensure accuracy and existence of expenditure; and</li> <li>– Reviewing a sample of the largest expenditure items post year end to ensure these were recorded in the correct period.</li> </ul>	<p>We have concluded that that expenditure is appropriately recognised.</p> <p>No exceptions were identified in respect of expenditure testing and testing of high risk expenditure journals.</p> <p>Our testing of this exercise did not identify errors in expenditure cut-off.</p>

# Audit conclusions

## Audit opinion

We expect to issue an unqualified opinion on the truth and fairness of the state of the Partnership's affairs as at 31 March 2020, and of the deficit for the year then ended.

There are no matters identified on which we are required to report by exception.

## Financial reporting framework, legislation and other reporting requirements

The Partnership is required to prepare its annual accounts in accordance with International Financial Reporting Standards, as interpreted and adapted by the Code of Practice on Local Authority Accounting in the United Kingdom 2019-20 ("the CIPFA Code"), and in accordance with the Local Authority Accounts (Scotland) Regulations 2014. Our audit confirmed that the annual accounts have been prepared in accordance with the CIPFA Code and relevant legislation.

## Statutory reports

We have not identified any circumstances to notify the Controller of Audit that indicate a statutory report may be required.

## Other communications

We did not encounter any significant difficulties during the audit. There were no other significant matters arising from the audit that were discussed, or subject to correspondence with management that have not been included within this report. There are no other matters arising from the audit, that, in our professional judgement, are significant to the oversight of the financial reporting process.

## Audit misstatements

There were no adjusted misstatements, and there are no unadjusted audit misstatements.

## Written representations

Our representation letter does not include any additional representations to those that are standard as required for our audit.

# Management reporting in financial statements

Report	Summary Observations	Audit conclusion
<p><b>Management commentary</b></p>	<p>The Local Authority Accounts (Scotland) Regulations 2014 require the inclusion of a management commentary within the annual accounts, similar to the Companies Act requirements for listed entity financial statements. The requirements are outlined in the Local Government finance circular 5/2015.</p> <p>We considered the management commentary to ensure that management's disclosure is consistent with the annual accounts, and that management has disclosed that which is required under the Local Government finance circular 5/2015.</p>	<p>We are satisfied that the information contained within the management commentary is consistent with the annual accounts.</p> <p>We reviewed the contents of the management commentary against the guidance contained in the Local Government finance circular 5/2015 and are content with the proposed report.</p>
<p><b>Remuneration report</b></p>	<p>The remuneration report was included within the unaudited annual accounts and supporting reports and working papers were provided.</p>	<p>We are satisfied that the information contained within the remuneration report is consistent with the underlying records and the annual accounts and all required disclosures have been made in line with the 2014 regulations.</p> <p>Our independent auditor's report confirms that the part of the remuneration report subject to audit has been properly prepared.</p>
<p><b>Annual governance statement</b></p>	<p>The statement for 2019-20 outlines the corporate governance and risk management arrangements in operation in the financial year. It provides detail on the Partnership's governance framework, review of effectiveness, continuous improvement agenda, and analyses the efficiency and effectiveness of these elements of the framework.</p> <p>We consider the Annual Governance Statement to ensure that management's disclosure is consistent with the annual accounts, and that management have disclosed that which is required under the Delivering Good Governance in Local Government Framework.</p>	<p>We consider the governance framework and annual governance statement to be appropriate for the Partnership and that it is in accordance with guidance and reflects our understanding of the Partnership.</p>

# Qualitative aspects and future developments

### Qualitative Aspects

The CIPFA code was revised for 2019-20 to take into the revisions made by the IASB to the Conceptual Framework for Financial Reporting and for amendments made to IFRS 9 Financial Instruments.

We consider the accounting policies adopted by Tactran to be appropriate. There are no significant accounting practices which depart from what is acceptable under IFRS or Local Authority Accounting.

Financial statement disclosures were considered against requirements of the Local Authority Accounting Code, relevant legislations and IFRS. No departures from these requirements were identified.

There were no new accounting standards adopted by the Local Authority Accounting during 2019-20 which affected Tactran.

There are no significant accounting estimates other than those relating to the calculation of the pension assets and liabilities previously discussed.

### Future accounting and audit developments

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The implementation of IFRS 16 was due to begin as of 1 April 2020, however in March 2020, CIPFA/LASAAC announced a further delay on the implementation date. Expected from 2021-22, IFRS 16 *Leases* supersedes IAS 17 *Leases*. IFRS 16 introduces a single lessee accounting model. The Partnership Board will be more likely to account for operating leases in a similar way to the current IAS 17 treatment for finance leases. Leases which are currently accounted for as operating leases will become financial leases and will be recognised within the Partnership Board's Balance Sheet.

Tactran leases its office, Bordeaux House, which will require consideration before 2021-22. The accounting will be material on Tactran's accounts, but will not have an impact on the underlying resources available to Tactran.

These changes are significant and the Partnership Board should consider preparation in advance, particularly where the 2020-21 balances will form the comparatives in future accounts. We will consider the Partnership Board's arrangements for complying with the forthcoming changes.

# Audit dimensions

## Introduction

The Code of Audit Practice sets out four audit dimensions which, alongside Best Value in the local government sector, set a common framework for all the audit work conducted for the Controller of Audit and for the Accounts Commission: financial sustainability; financial management; governance and transparency; and value for money.

It remains the responsibility of the audited body to ensure that it has proper arrangements across each of these audit dimensions. These arrangements should be appropriate to the nature of the audited body and the services and functions that it has been created to deliver. We review and come to a conclusion on these proper arrangements.

During our work on the audit dimensions we considered the work carried out by other scrutiny bodies to ensure our work meets the proportionate and integrated principles contained within the Code of Audit Practice.

The Code of Audit Practice allows for an exemption from the requirement of a full wider scope of audit to apply to all bodies where the auditor judges that it is not appropriate due to size, nature and risks of the body. Due to Tactran's co-ordination role, the transactions in the accounts are routine and consequently, we have concluded that the small body clause is appropriate and therefore our work over wider scope will be restricted to Financial Sustainability and Governance and Transparency.

## Conclusion

In summary, we were satisfied with the arrangements in place for ensuring Best Value at Tactran in both respect of its governance arrangements and its processes and procedures in respect of ensuring financial sustainability.

## Governance and transparency

### *Openness and transparency*

Tactran embraces public transparency through its website, which provides access up-to-date financial and strategic information regarding its activities, including Board meeting minutes, annual accounts and reports.

The Partnership Board is comprised 14 members, with councillors participating from each of the constituent councils. This arrangement ensures that all councils have the ability to input and contribute to transport planning. In terms of the Partnership's Code of Conduct, Board members are required to complete a notice of registerable interests covering the member's financial and non-financial interests, which are also made publicly available on the website.

### *Risk management*

Risks are managed through the implementation of the risk management policy. Identified risks are recorded, assessed and tracked in the risk register. Principal risks relate to delivery of the RTS, management and operation of the Partnership, and financial risks. The Partnership Board reviews the risk register at least annually; this was completed most recently at the meeting on 17 March 2020. In line with best practice, the management commentary discloses the key risks in sufficient detail to enable a reader to sufficiently understand them.

### *Leadership*

The former Partnership Director has retired under the flexible retirement agreement, effective 31 March 2020. A new Partnership Director took over effective 1 April 2020, and brings experience of working at a national, regional and local government level.

### *Annual governance statement*

We consider the appropriateness of disclosures included in Tactran's annual governance statement as part of our routine audit.

As highlighted on page 14, we are satisfied the annual governance statement makes appropriate disclosure in line with legislation and CIPFA's Delivering Good Governance in Local Government Framework.

# Audit dimensions (continued)

### Financial sustainability

Tactran receives Scottish Government grant in aid and funding requisitions from Perth and Kinross Council, Dundee City Council, Stirling Council and Angus Council. The Transport (Scotland) Act 2005 provides Tactran with guarantees that liabilities faced by the Partnership will be met by the local authorities, which supports the going concern approach to the preparation of accounts is appropriate. As with many public sector bodies, Tactran faces financial challenges as a result of reduced available funding, which in turn impacts on the Partnership's ability to progress delivery of the RTS.

The NTS was published by Transport Scotland on 05 February 2020. The review sets out the vision for the next 20 years in terms of redefining investment priorities and putting sustainable and public transport at the heart of decision making. Scottish ministers agreed that a regional approach to transport governance should be the way forward.

The collaboration work with Tay Cities has continued. Tactran was given the lead role in relation to the Regional Transport Partnership, acts as the Secretariat for the Tay Cities Regional Transport Working Group ("RTWG") and provides logistical support for the Forth Valley RTWG. All of these developments strengthen the regional approach to transport planning and its integration with strategic planning and economic development.

These developments provide an opportunity to strengthen the regional collaboration and partnership that Tactran embodies and advocates.

#### *Impact of Covid-19 on services and going concern*

We consider that the going concern assessment made by management, and its basis of preparation paragraph to be reasonable and fair as summarised on page seven.

Tactran has considered its income streams, where all major streams are from the Scottish Government, Councils, or other public sector bodies. This income is expected to continue sufficiently to allow Tactran to achieve its objectives.

Tactran continued to work through-out the pandemic. They continue to engage and advise with Transport Scotland, ScotRail, other RTP's and public transport operators to co-ordinate an approach to planning and to support economic recovery. The Covid-19 pandemic provides an opportunity to build on alliances seen regionally and nationally.

#### *Control environment*

Tactran has a robust control environment for an organisation of its size. There is regular, detailed reporting on a quarterly basis to the Board on issues facing the Partnership.

In the prior year we identified that the bank reconciliations performed by the finance team on a monthly basis were not reviewed by an independent member of management. A formal review has now been implemented by management. This was tested during our audit work with no issues noted.

Expected policies are established, including a code of conduct for members, risk management and financial regulations. Tactran benefits from a close relationship with Perth and Kinross Council, which supports the control environment through the provision of democratic support, legal expertise, and financial oversight as well as human resources and information technology support.

# Appendices

# Appointed auditor's responsibilities

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AREA	APPOINTED AUDITOR'S RESPONSIBILITIES	HOW WE HAVE MET OUR RESPONSIBILITIES
<b>Statutory duties</b>	Undertake statutory duties, and comply with professional engagement and ethical standards.	Appendix two outlines our approach to independence.
<b>Financial statements and related reports</b>	<p>Provide an opinion on audited bodies' financial statements and, where appropriate, the regularity of transactions.</p> <p>Review and report on, as appropriate, other information such as annual governance statements, management commentaries, and remuneration report.</p>	<p>Page 14 summarises the opinions we provided.</p> <p>Page 15 reports on the other information contained in the financial statements, covering the annual governance statement, management commentary and remuneration report</p>
<b>Financial statements and related reports</b>	Notify the Auditor General or Controller of Audit when circumstances indicate that a statutory report may be required.	Reviewed and concluded on the effectiveness and appropriateness of arrangements and systems of internal control, including risk management, internal audit, financial, operational and compliance controls.
<b>Wider audit dimensions</b>	<p>Demonstrate compliance with the wider public audit scope by reviewing and providing judgements and conclusions on the smaller audited bodies':</p> <ul style="list-style-type: none"> <li>- appropriateness of the disclosures in the governance statement</li> <li>- financial sustainability of the body and the services that it delivers over the medium to longer term.</li> </ul>	We have set our conclusions over the audit dimensions on page 16.

# Auditor independence

## Assessment of our objectivity and independence as auditor of Tayside and Central Scotland Transport Partnership (“the Partnership”)

Professional ethical standards require us to provide to you at the conclusion of the audit a written disclosure of relationships (including the provision of non-audit services) that bear on KPMG LLP’s objectivity and independence, the threats to KPMG LLP’s independence that these create, any safeguards that have been put in place and why they address such threats, together with any other information necessary to enable KPMG LLP’s objectivity and independence to be assessed.

This letter is intended to comply with this requirement and facilitate a subsequent discussion with you on audit independence and addresses:

- General procedures to safeguard independence and objectivity;
- Independence and objectivity considerations relating to the provision of non-audit services; and
- Independence and objectivity considerations relating to other matters.

### General procedures to safeguard independence and objectivity

KPMG LLP is committed to being and being seen to be independent. As part of our ethics and independence policies, all KPMG LLP partners and staff annually confirm their compliance with our ethics and independence policies and procedures including in particular that they have no prohibited shareholdings. Our ethics and independence policies and procedures are fully consistent with the requirements of the FRC Ethical Standard. As a result we have underlying safeguards in place to maintain independence through:

- Instilling professional values
- Communications
- Internal accountability
- Risk management
- Independent reviews.

We are satisfied that our general procedures support our independence and objectivity. **DRAFT**

## Independence and objectivity considerations relating to the provision of non-audit services

### Summary of fees

We have considered the fees charged by us to the entity for professional services provided by us during the reporting period.

Total fees charged by us for the period ending 31 March 2020 can be analysed as follows:	2019-20 £	2018-19 £
Audit of Tactran’ financial statements	11,720	9,717
<b>Total audit services</b>	<b>11,720</b>	<b>9,717</b>
Non-audit services	-	-
<b>Total</b>	<b>11,720</b>	<b>9,717</b>

There were no non-audit services provided during the year to 31 March 2020.

### Independence and objectivity considerations relating to other matters

There are no other matters that, in our professional judgment, bear on our independence which need to be disclosed to the Partnership Board.

### Confirmation of audit independence

We confirm that as of the date of this letter, in our professional judgment, KPMG LLP is independent within the meaning of regulatory and professional requirements and the objectivity of the partner and audit staff is not impaired.

This report is intended solely for the information of the Partnership Board of the company and should not be used for any other purposes.

We would be very happy to discuss the matters identified above (or any other matters relating to our objectivity and independence) should you wish to do so.

Yours faithfully

KPMG LLP

## Appendix three

# Required communications with the Partnership Board

Type	Response
<b>Our management representation letter</b>	 We have not requested any specific representations in addition to those areas normally covered by our standard representation letter for the year ended 31 March 2020.
<b>Adjusted audit differences</b>	 There were no adjusted audit differences.
<b>Unadjusted audit differences</b>	 There were no unadjusted audit differences.
<b>Related parties</b>	 There were no significant matters that arose during the audit in connection with the entity's related parties.
<b>Other matters warranting attention by the Audit Committee</b>	 There were no matters to report arising from the audit that, in our professional judgment, are significant to the oversight of the financial reporting process.
<b>Control deficiencies</b>	 All control deficiencies identified are included within this report.
<b>Actual or suspected fraud, noncompliance with laws or regulations or illegal acts</b>	 No actual or suspected fraud involving group or component management, employees with significant roles in internal control, or where fraud results in a material misstatement in the financial statements were identified during the audit.

Type	Response
<b>Significant difficulties</b>	 No significant difficulties were encountered during the audit.
<b>Modifications to auditor's report</b>	 None.
<b>Disagreements with management or scope limitations</b>	 The engagement team had no disagreements with management and no scope limitations were imposed by management during the audit.
<b>Other information</b>	 No material inconsistencies were identified related to other information in the annual accounts, management commentary and annual governance statement.  The management commentary is fair, balanced and comprehensive, and complies with the law.
<b>Breaches of independence</b>	 No matters to report. The engagement team has complied with relevant ethical requirements regarding independence.
<b>Accounting practices</b>	 Over the course of our audit, we have evaluated the appropriateness of Tayside and Central Scotland Transport Partnership's accounting policies, accounting estimates and financial statement disclosures. In general, we believe these are appropriate.
<b>Key audit matters discussed or subject to correspondence with management</b>	 The key audit matters (summarized on pages nine through 11) from the audit were discussed with management.

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## Appendix four

# Prior year recommendations

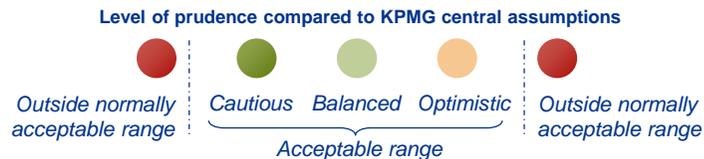
We follow up prior-year audit recommendations to determine whether these have been addressed by management. The table below summarised the recommendations made during the 2018-19 final audit and their current status. DRAFT

Grade	Number of recommendations raised	Implemented	In progress	Overdue
Grade Three	1	1	-	-

We have provided a summary of progress against 'in progress' actions below, and their current progress.

Finding(s) and risk(s)	Recommendation(s)	Agreed management actions	Status
<b>1. Bank Reconciliations</b>	<b>Grade Three</b>		
<p>In the prior year, we raised a recommendation that a formal reviewing process is set up to check the accuracy and consistency of the bank reconciliations produced by the team.</p> <p>Bank reconciliations were performed by the Finance Team on a monthly basis, however there was no process of reviewing the bank reconciliations prepared.</p> <p>There was a risk that without an appropriate bank reconciliations reviewing process, the control is not done on a timely basis, and that any errors or unreconciled items might go unnoticed.</p>	<p>We recommended that a formal reviewing process is set up to check the accuracy and consistency of the bank reconciliations produced by the team.</p>	<p>Bank reconciliations will be formally reviewed in a timely manner.</p> <p>Implementation date: September 2019</p> <p>Responsible officer: Treasurer</p>	<p><b>Implemented</b></p> <p>We have observed that management have now implemented a formal bank reconciliation review control.</p> <p>During our audit, we tested the control with no issues noted.</p>

# Pension assumptions review



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## Overall assessment of assumptions for IAS 19 for audit consideration

The overall assumptions adopted by the Employer are considered to be balance relative to our central rates and with our normally acceptable range overall



Underlying review of individual assumptions	Methodology	Consistent methodology to prior year?	Compliant methodology with IAS 19?	Employer	KPMG Central	Assessment vs KPMG Central	Significant Assumption	
Discount rate	AA Yield curve	✓	✓	2.35%	2.25%		✓	
CPI inflation	Deduction to inflation curve	No, See explanation on page 11	✓	1.90%	1.79%		✓	
Salary increases	Employer best estimate	✓	✓	CPI plus 1.0%	In line with long-term remuneration policy		✓	
Pension increases	In line with CPI	✓	✓	1.90%	1.79%			
Mortality	Base tables	In line with most recent Fund valuation	✓	✓	130% of S2PxA	In line with best-estimate Fund valuation		✓
	Future improvements	In line with most recent Fund valuation	✓	✓	CMI 2019 projections model 1.5% long-term trend rate and defaults smoothing and initial addition parameters	CMI 2019 projections model, 1.25% long-term trend rate and default smoothing and initial addition parameters		✓
Other demographics	In line with most recent Fund valuation	✓	✓	Members assumed to commute 50% of the maximum tax-free cash	In line with Fund experience			



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